

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY, AND ECONOMIC DEVELOPMENT DIVISION OF BANKING AND SECURITIES 550 WEST SEVENTH AVENUE, SUITE 1850 ANCHORAGE, ALASKA 99501 (907)269-8140

Amended Order

Order No. 12-898-2-S Page 1 of 4

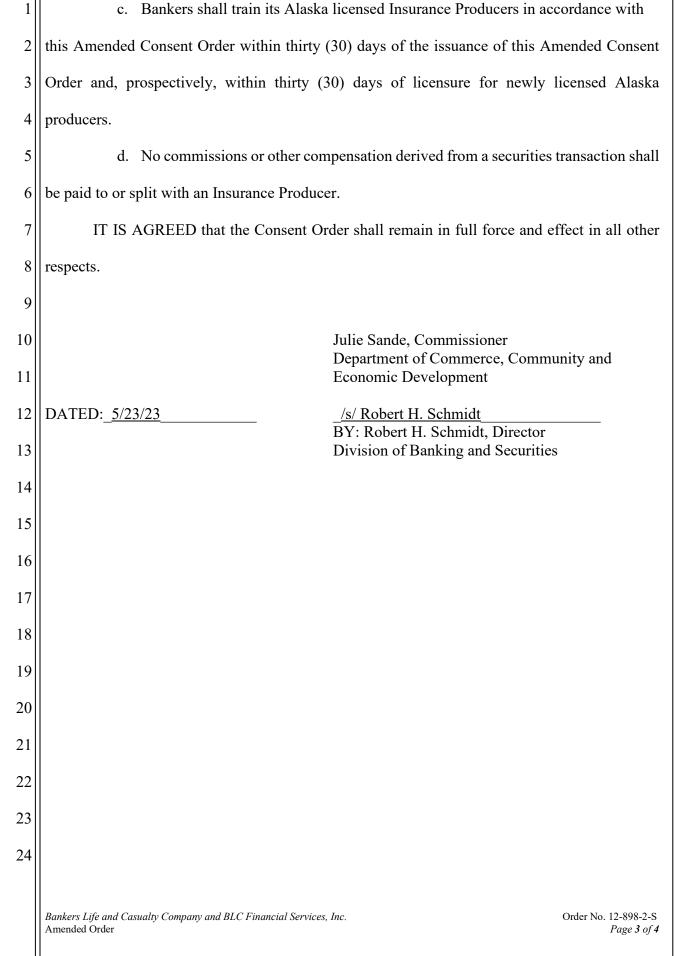
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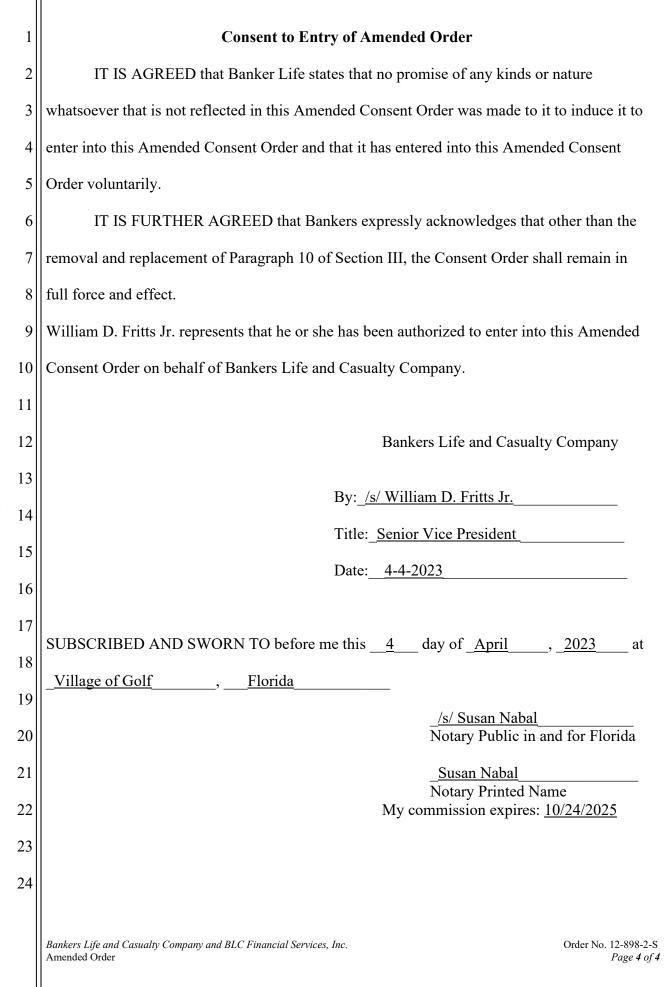
envelope to, a person properly licensed/registered to provide advice concerning securities products. With the consent of the consumer, the Insurance Producer may obtain a copy of the consumer's statement(s) for securities products or discuss any other aspect of the securities products as part of the insurance suitability fact-finding process and to the extent that the information is used to give the Insurance Producer reasonable grounds to believe the recommendation is suitable for the consumer. The Insurance Producer cannot arrange for the consumer to meet with a person properly registered to provide advice concerning securities products. The Insurance Producer shall explain that the Insurance Producer is not licensed to discuss securities products and shall not use any term or title that tends to indicate to the consumer that the Insurance Producer is licensed to provide investment advice or sell securities. The Insurance Producer may attend a meeting also attended by a securities licensed individual so long as the meeting is scheduled, at least in part, to discuss insurance products and so long as the Insurance Producer does not engage in any prohibited activities for insurance-only b. While gathering information for the Bankers' Factfinder or similar document or tool, an Insurance Producer shall not inquire into a consumer's satisfaction with the consumer's current investments in securities or with the consumer's current broker-dealer, investment

adviser, registered representative, or investment adviser representative or make comparisons
between securities and non-securities products. Insurance Producers may not make
recommendations or provide advice concerning the consumer's securities products, compare the
consumer's securities or investment performance with other financial products (including
annuities or life insurance), or recommend securities be liquidated or used to fund an annuity or
life insurance product. As used in this subparagraph, "securities" refers both to specific securities
products and to securities in general.

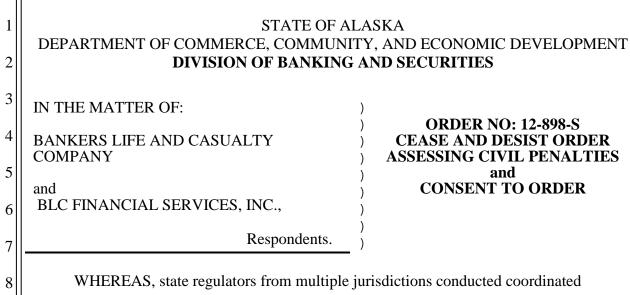
Bankers Life and Casualty Company and BLC Financial Services, Inc. Amended Order



STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY, AND ECONOMIC DEVELOPMENT DIVISION OF BANKING AND SECURITIES 550 WEST SEVENTH AVENUE, SUITE 1850 ANCHORAGE, ALASKA 99501 (907)269-8140



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WHEREAS, state regulators from multiple jurisdictions conducted coordinated investigations of Bankers Life and Casualty Company ("Bankers Life") and BLC Financial Services, Inc. ("BLCFS") (collectively, "Bankers") to determine whether Bankers should have been registered as a broker-dealer and investment adviser between January 1, 2005, and December 2, 2011; and

WHEREAS, the investigators determined that Bankers has acted as a broker-dealer and
investment adviser in those jurisdictions without being registered, exempt from registration, or
a federal covered investment adviser, and has employed or associated with agents and
investment adviser representatives who were not so registered on behalf of Bankers; and
WHEREAS, Bankers has engaged in similar conduct in Alaska, in violation of Alaska

18 Statute ("AS") 45.55.030; and

WHEREAS, the conduct addressed herein has resulted in no known direct consumer
harm, and the parties understand that registered agents or representatives of registered brokerdealers or investment advisers other than Bankers participated in all securities transactions and
at locations that were registered with the appropriate securities authorities as broker-dealer
locations of broker-dealers other than Bankers; and

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Bankers Life and Casualty Company and BLC Financial Services, Inc. Cease and Desist Order Assessing Civil Penalties

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1 WHEREAS, Bankers has cooperated with state regulators conducting the investigations 2 by responding to inquiries, providing documentary evidence, and halting further receipt of 3 broker-dealer and investment adviser related compensation while the investigations were pending; and 4

5 WHEREAS, Bankers, in order to avoid protracted and expensive proceedings in numerous states, has agreed to resolve the investigations through a multistate settlement which 6 7 includes this Consent Order; and

WHEREAS, Bankers, as part of this settlement, agrees to comply with all state and federal licensing, registration, and other securities laws; and

10 WHEREAS, Bankers, without admitting or denying the Conclusions of Law set forth below and solely for the purposes of this Order to Cease and Desist Assessing Civil Penalties 12 and Consent to Entry of Order ("Consent Order"), admits the jurisdiction of the Department of 13 Commerce, Community, and Economic Development, Division of Banking and Securities (the "Division"), admits the Findings of Fact set forth in paragraphs 1-11 below, voluntarily 14 15 consents to the entry of this Consent Order, and waives any right to a hearing or to judicial 16 review regarding this Consent Order;

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NOW THEREFORE, the Administrator hereby enters this Consent Order.

I. FINDINGS OF FACT

19 1. Bankers Life is a life insurance company located in Illinois that has never been 20 registered as a broker-dealer or investment adviser.

2. 21 BLCFS is a wholly-owned subsidiary of Bankers Life that also is located in 22 Illinois. BLCFS (CRD No. 126638) has been a member of NASD or FINRA since 2003 and is 23 registered as a broker-dealer only in Illinois. During its existence, BLCFS has had no business 24 activity other than as described herein. BLCFS has never been registered as a broker-dealer or

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investment adviser in Alaska, and it has not registered any agents or investment adviser
 representatives in Alaska.

3 3. Effective January 1, 2005, Bankers Life entered into a Financial Services Agreement with UVEST Financial Inc. (the "UVEST Agreement"), under which insurance 4 5 agents of Bankers Life who became licensed as registered representatives and/or investment 6 adviser representatives of UVEST would provide brokerage and investment advisory services 7 out of Bankers Life branch office locations. At all relevant times, UVEST has been a broker-8 dealer registered in Alaska and (through an affiliate) a federal covered investment adviser. The 9 UVEST Agreement specified that UVEST would "exercise exclusive control" over the broker-10 dealer and investment advisory activities of the dual agents and assigned Bankers Life several 11 securities-related roles, which Bankers Life did perform, including:

- a. appointing the persons to be dual agents and having sole discretion to withdraw appointments at any time;
- b. determining with UVEST the number and identity of dual agents at each office;
- c. determining with UVEST the compensation to be paid to each agent;
- d. determining with UVEST the "brokerage product offerings available for distribution" by the dual agents;
- e. approving the clearing broker selected by UVEST;
- f. approving advertising and promotional material; and
- g. paying for:
 - i. pre-examination training for required NASD/FINRA examinations;
 - ii. investment research materials used in the branch offices;
 - iii. recruitment and travel costs; and
 - iv. UVEST stationary and business cards.

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4. The UVEST Agreement provided for UVEST to pay Bankers Life "Revenue
 Sharing Payments" according to a schedule that varied from 82% to 85% of the gross
 commissions received by UVEST for the dual agents' securities transactions. The UVEST
 Agreement characterized these payments as representing reimbursement for the compensation
 Bankers Life pays to the dual agents and "payment for the use of the facilities and equipment"
 of Bankers Life.

5. In March of 2005, Bankers Life determined that BLCFS should have been a party to the UVEST Agreement. As a result, the three firms agreed to a new first page of the UVEST Agreement that added BLCFS as a party and a new signature page, which was executed by the three parties. The revised UVEST Agreement did not assign BLCFS any rights or duties separate from those of Bankers Life and made all of Bankers Life's rights and duties also apply to BLCFS.

13 6. Coincident with Bankers and UVEST terminating the UVEST Agreement, 14 Bankers Life and BLCFS entered into a similar agreement with ProEquities, Inc. ("ProEquities) effective April 30, 2010 (the "ProEquities Agreement"). At all relevant times, ProEquities has 15 16 been a broker-dealer registered in Alaska and (through an affiliate) a federal covered investment adviser. The ProEquities Agreement specifies that ProEquities will "exercise 17 18 exclusive control" over the broker-dealer and investment advisory activities of the dual agents 19 and assigns the following securities-related roles to BLCFS or to BLCFS and Bankers Life, 20 which BLCFS and Bankers Life subsequently engaged in: 21 a. consulting with ProEquities on the persons to be appointed as representatives of 22 **ProEquities**; 23 b. identifying securities product training and marketing opportunities; 24 determining with ProEquities the securities products made available for distribution c.

STATE OF ALASKA	DE FARTIMENT OF COMMENCE, COMMUNITT, AND COUNTE DEVELOTIMENT 550 WEST SEVENTH AVENUE, SUITE 1850 ANCHORAGE, ALASKA 99501	(907)269-8140

by the dual agents;

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d. approving the clearing broker selected by ProEquities (BLCFS only);

e. approving advertising and promotional material (BLCFS only);

f. recruiting representatives for ProEquities and assisting with the licensing and registration process;

g. providing marketing, training, and support; and

h. paying for:

i. pre-examination training for required FINRA examinations;

ii. sales training materials;

iii. recruitment and travel costs; and

iv. ProEquities stationary and business cards.

T. Under the ProEquities Agreement, ProEquities is required to pay BLCFS
 between 87% and 91% of revenue received by ProEquities for the securities business
 conducted by the dual agents. ProEquities also is required to provide reports to BLCFS of the
 amount of compensation to be paid to each dual agent for securities work, and BLCFS is to
 retain the difference.

8. BLCFS, in its current Form BD filing, lists the following as other business:
BLC Financial Services, Inc. (BLCF) provides sales support & a marketing program to
Bankers Life & Casualty agents who are securities licensed with ProEquities. BLCFS will
receive compensation from ProEquities based on these securities sales. BLCFS will not have
any representatives that sell to the public.

9. The involvement of Bankers in securities-related roles led to confusion in the
reporting and responsibility hierarchies as between Bankers and the applicable broker-dealer.
10. At no time were the dual agents licensed as agents or investment adviser

representatives of Bankers Life or BLCFS. The agents were registered representatives and 1 2 investment adviser representatives of UVEST or ProEquities.

3 11. From January 1, 2005, through November 31, 2011, Bankers received, on a nationwide basis, a total of approximately \$21 million from UVEST and ProEquities under 4 5 their respective agreements for variable annuity and securities transactions and investment 6 advice. Approximately \$15 million of this amount was passed on by Bankers to the dual agents 7 as compensation, leaving approximately \$6 million retained by Bankers or used by Bankers for 8 expenses.

II. CONCLUSIONS OF LAW

1. Under the Alaska Securities Act, a person may not act as a broker-dealer in Alaska unless registered or exempt from registration. AS 45.55.030(a).

2. Similarly, a person may not act as an investment adviser in Alaska unless 13 registered, exempt from registration, or a federal covered investment adviser.

AS 45.55.030(c). 14

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15 3. A broker-dealer may not employ or associate with an agent, as defined in 16 AS 45.55.990(5), unless the employee or associated person is registered as an agent of the 17 broker-dealer. AS 45.55.030(b).

18 4. An investment adviser may not employ or associate with an investment adviser 19 representative unless the employee or associated person is registered as an investment adviser 20 representative of the investment adviser. AS 45.55.030(g) and AS 45.55.030(h).

5. 21 By engaging in the conduct set forth above, Bankers acted as an unregistered 22 broker-dealer and investment adviser in Alaska in violation of AS 45.55.030(a) and 23 AS 45.55.030(c).



6.

Furthermore, by employing or associating with dual agents who were not

licensed as agents or investment adviser representatives of Bankers, Bankers violated
AS 45.55.030(b), AS 45.55.030(g) and AS 45.55.030(h).
7. As a result, this Consent Order and the following relief are appropriate and in
the public interest.
III. ORDER

On the basis of the Findings of Fact, Conclusions of Law, and the consent of the
Respondents to the entry of this Consent Order,

IT IS HEREBY ORDERED:

9 1. Bankers shall **CEASE AND DESIST** from (1) acting as a broker-dealer or 10 investment adviser in Alaska unless and until registered to do so; (2) employing or associating 11 with agents or investment adviser representatives in Alaska who are not registered on behalf of 12 Bankers; or otherwise violating the Alaska Securities Act; provided, however, that nothing in 13 this Consent Order shall prevent Bankers from employing or associating with insurance producers who are also registered representatives or investment adviser representatives of a 14 15 licensed broker-dealer so long as all securities-related functions are carried out consistent with 16 the conditions set forth below.

17 2. In accordance with the terms of the multistate settlement, Bankers Life and/or BLCFS shall pay \$9.9 million to be distributed among the states where dual agents were 18 19 located during the period from January 1, 2005, through December 2, 2011, allocated according 20 to a schedule provided by the multi-state investigation working group. Bankers shall pay 21 nineteen thousand eight hundred twenty-two dollars and eighty cents (\$19,822.80) to the State 22 of Alaska as its portion of the total amount, which portion shall be considered a civil penalty. 23 Such payment shall be made by check and delivered to the State of Alaska within ten days from 24 the date this Consent Order is signed by the Administrator.

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3. Bankers Life and/or BLCFS shall pay past licensing and registration fees
 totaling \$260,000 to the states where dual agents were located during the period from January
 1, 2005, through December 2, 2011, allocated according to a schedule provided by the multi state investigation working group. Bankers shall pay five thousand dollars (\$5,000) to the State
 of Alaska for its portion of the total past fees within ten days from the date this Consent Order
 is signed by the Administrator.

4. Bankers Life and/or BLCFS shall pay \$106,000 to fund state audits to ensure compliance with this Consent Order and similar orders, decrees, and agreements in other states, allocated in accordance with a schedule provided by the multi-state investigation working group. Bankers Life and/or BLCFS shall pay two thousand dollars (\$2,000) to the State of Alaska for its portion of the state audit funds within ten days from the date this Consent Order is signed by the Administrator.

13 5. Bankers shall contract with an independent third party, with disclosure of any prior relationship to Bankers and with a scope of work not unacceptable to the Securities 14 15 Administrator for the State of Maine, for the purpose of reviewing Bankers' compliance with 16 the terms of this Consent Order. The independent third party shall submit annual reports of the 17 same, including findings and recommendations, to the Maine Securities Administrator, which report shall be delivered on or before September 30 of each year commencing with the 18 September 30, 2012, report and ending with the September 30, 2014, report. Bankers shall 19 20 make no claim of privilege or other protection from disclosure to the Maine Securities 21 Administrator of the reports or any information received or considered by the independent third 22 party, and Bankers shall not take any action to prevent or impede the Maine Securities 23 Administrator from sharing the reports or information with other state securities regulators. 24 //

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If any state securities regulator determines not to accept the settlement offer of
 Bankers reflected herein, including the amount allocated to the applicable state according to the
 schedules referenced in paragraphs 2 through 4 above, the payments to Alaska shall not be
 affected and Bankers shall not be relieved of any of the non-monetary provisions of this
 Consent Order.

6 7. Bankers shall not attempt to recover any part of the payments addressed in this
7 Consent Order from dual agents, UVEST, ProEquities, or customers of Bankers (including
8 through premium increases); provided, however, that nothing in this Consent Order prohibits
9 Bankers from modifying its premiums or expenses for reason(s) unrelated to the payments
10 referenced herein.

8. Bankers shall fully cooperate with any investigation or proceeding related to the
subject matter of this Consent Order.

9. Bankers has an existing relationship with ProEquities, a third party licensed
broker-dealer. From the date of this Consent Order through March 31, 2015 and while Bankers
has dual agents that are registered representatives or investment adviser representatives of a
third party broker-dealer, any agreement between Bankers and the third party broker-dealer
shall be consistent with the provisions set forth below, provided, however, Bankers may seek
leave with the applicable securities administrators for relief from this provision:

a. The third party broker-dealer ("TPBD") must be solely responsible for the hiring, training, supervision and conduct of each of its registered representatives and investment adviser representatives as that conduct relates to securities or other TPBD products and the provision of investment advisory services.

b. Bankers Life and its affiliates, including without limitation BLCFS, ("Bankers affiliates") shall have no responsibility for the hiring, training, supervision and

1	conduct of any registered representative or investment advisor representative as
2	that conduct relates to securities or other TPBD products and the provision of
3	investment advisory services.
4	c. Bankers affiliates shall not:
5	i. Exercise any control over who the TPBD appoints as registered
6	representatives or investment adviser representatives;
7	ii. Identify securities product training and marketing opportunities;
8	iii. Determine with the TPBD the securities products made available for
9	distribution;
10	iv. Approve the clearing broker selected by the TPBD;
11	v. Approve advertising and promotional material, provided, however, that
12	Bankers shall maintain the right to object to advertising or promotional
13	material that is either in violation of the law or in any way refers to Bankers;
14	vi. Pay for pre-examination training, sales training materials, travel costs, or
15	TPDB stationary and business cards for registered representatives or
16	investment adviser representatives.
17	d. The TPBD must be solely responsible for commission payments to registered
18	representatives and investment adviser representatives, including the commission
19	grid applicable to each registered representative and investment adviser
20	representative, as that grid may be modified from time to time at the sole
21	discretion of the TPBD.
22	e. Bankers affiliates shall provide no compensation to registered representatives and
23	investment advisers based on securities production including, without limitation
24	payment of expenses associated with the annual convention, provided, however,

Bankers may continue to reimburse convention-related expenses to the extent they are based on insurance production.

- f. Bankers may be compensated for its costs associated with the registered representatives and investment adviser representatives and the office space and equipment by the TPBD in the form of an administrative fee. The administrative fee must be reasonable and may not be based in any way on securities production, securities gross dealer compensation, or the number of securities transactions.
- g. Bankers shall not conduct or permit its branches, employees, or insurance agents to conduct securities statement or referral contests on an individual or group basis or otherwise create incentives for obtaining securities statements from customers or prospective customers, regardless of whether the contest or incentive is based partly on chance.

h. Bankers Life shall promptly provide:

- any information or visitation requested at any time by the Administrator or any other state securities regulator regarding the relationship, including, but not limited to, documents; written statements; testimony of agents, employees, or other representatives; and unannounced examinations of dual offices; and
- written notification of any complaint from a broker-dealer or investment adviser client to the state securities regulators in the states where the complainant and all involved agents or representatives are located so that the notification is received within 15 days of the complaint.

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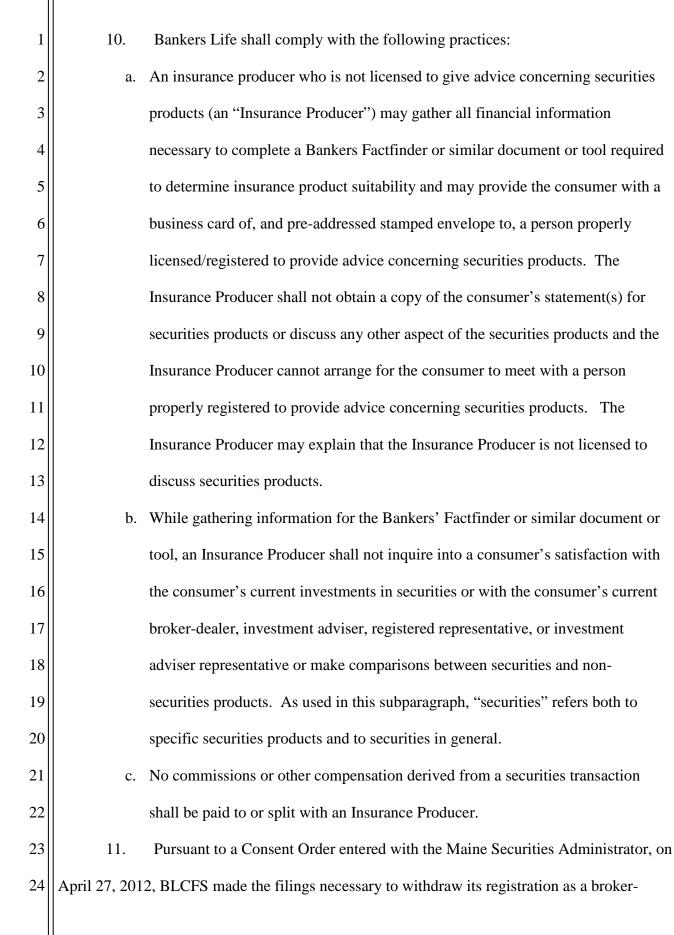
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i. Within 60 days of Bankers entering into an agreement with a TPBD other than
ProEquities, the independent third party reviewer referenced in paragraph 5 above
shall review the agreement with the TPBD to confirm its compliance with this
paragraph and shall submit a report of the same, with any relevant findings and
recommendations, to the Securities Administrator for the State of Maine.



dealer with the Securities and Exchange Commission and the State of Illinois and terminate its
 membership with FINRA. BLCFS shall not reapply for registration or membership.

This Consent Order concludes the investigation by the Division and any other
action that the Administrator could commence under applicable law on behalf of Alaska as it
relates to the violations described above, up to and including activity occurring through
December 2, 2011; provided, however, that excluded from and not covered by this paragraph
are any claims by the Division arising from or relating to the "Order" provisions contained
herein.

9 13. If payments are not made by Bankers Life or BLCFS, or if Bankers defaults in
10 any of its obligations set forth in this Consent Order, the Administrator may vacate this Consent
11 Order, at her sole discretion, upon 10 days notice to Bankers and without opportunity for
12 administrative hearing or judicial review, and commence a separate action.

13 14. Nothing herein shall preclude Alaska, its departments, agencies, boards, commissions, authorities, political subdivisions and corporations, other than the Division and 14 15 only to the extent set forth herein, (collectively, "State Entities") and the officers, agents or 16 employees of State Entities from asserting any claims, causes of action, or applications for 17 compensatory, nominal and/or punitive damages, administrative, civil, criminal, or injunctive relief against Bankers, provided, however, that this Consent Order shall not be deemed to 18 19 constrain, estop or preclude Bankers in asserting any legal or factual position, response or 20 defense, provided, however, Bankers admits the facts set forth in Findings of Fact in 21 paragraphs 1-11 herein.

15. This Consent Order is not intended by the Administrator to subject any person to
any disqualifications under the laws of the United States, any state, the District of Columbia,
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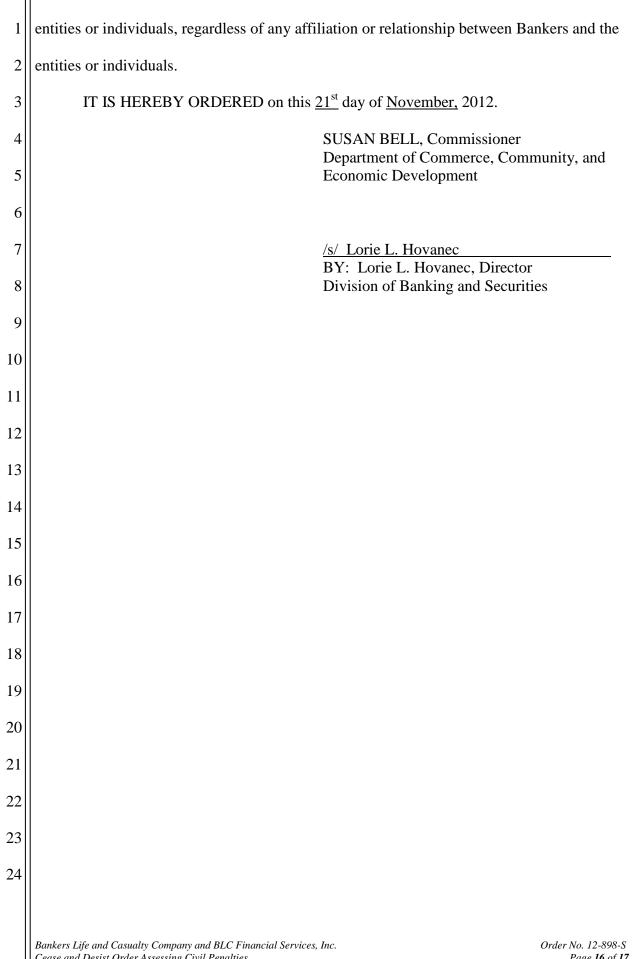
Puerto Rico, or the Virgin Islands including, without limitation, any disqualification from relying upon the state or federal registration exemptions or safe harbor provisions. 16. This Consent Order and the order of any other state in related proceedings against Bankers (collectively, the "Orders") shall not disqualify any person from any business that they otherwise are qualified, licensed or permitted to perform under applicable securities laws of Alaska, and any disqualifications from relying upon this State's registration exemptions or safe harbor provisions that arise from the Orders are hereby waived.

8 17. This Consent Order and any dispute related thereto shall be construed and
9 enforced in accordance with, and governed by, the laws of Alaska without regard to any choice
10 of law principles.

11 18. This Consent Order shall be binding upon Bankers, its relevant affiliates,
12 successors and assigns.

13 19. This Consent Order is entered into solely for the purposes of resolving the
14 referenced multistate investigation, and is not intended to be used for any other purpose. For
15 any person or entity not a party to the Consent Order, this Consent Order does not create any
16 private rights or remedies against Bankers, create liability of Bankers, or limit or preclude any
17 legal or factual positions or defenses of Bankers in response to any claims.

20. Except as set forth above, the Division agrees to take no action adverse to
Bankers or its agents based solely on the same conduct addressed in this Consent Order.
However, nothing in this Consent Order shall preclude the Division from: (a) taking adverse
action based on other conduct; (b) taking this Consent Order and the conduct described above
into account in determining the proper resolution of action based on other conduct; (c) taking
any and all available steps to enforce this Consent Order; or (d) taking any action against other
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1	1 CONSENT TO ENTRY OF CONSENT ORDER			
2	Bankers, by signing below, admits paragraphs 1-11 of the Findings of Fact set forth above			
3	agrees to the entry of this Consent Order, and waives any right to a hearing or to judicia			
4	review.			
5	Bankers states that no promise of any kind or nature whatsoever that is not reflected in th			
6	Consent Order was made to it to induce it to enter into this Consent Order and that it has			
7	7 entered into this Consent Order voluntarily.			
8	8			
9	9 William D. Fritts, Jr. (name) represents that he or she has been authorized to enter into	this		
10	Consent Order on behalf of Bankers Life and Casualty Company.			
11	1			
12	2 Bankers Life and Casualty Company			
13	3			
14	4			
15	5 By: <u>/s/ William D. Fritts, Jr.</u>	_		
16	6 Title: <u>SVP Regulatory & Gov't Affairs</u>	-		
17	7 Date: <u>November 20, 2012</u>	_		
18	8			
19		at		
20	0 Carmel, Indiana.			
21	1 SEAL /s/ Terri Scott			
22		-		
23	3 Terri Scott Notary Printed Name	-		
24		-		
	Bankers Life and Casualty Company and BLC Financial Services, Inc. Cease and Desist Order Assessing Civil Penalties Page 17			